Law Enforcement Needs for Grants and Cooperative Agreements Program - 2008/2009 6/2/2009
Agency: USFS - Inyo/San Bernardino NF - Patrol District
Application: Law Enforcement, San Bernardino

FOR OFFICE USE ONLY: Version # APP # 700070	
---	--

ITEM 1. Proposed Project

The San Bernardino National Forest offers a designated OHV road and trail system, consisting of 42 miles of 24-50" trails with an additional 169 miles of forest roads available for green sticker/red sticker use. In addition there are 734 miles of level 2 roads open to SUV/4WD use - 104 miles of which are 4WD routes. Designated OHV routes are dispersed forestwide, with legal opportunity for all vehicle types on all three districts. This project provides routine patrol of all of these routes, with primary focus on the 211 miles of 'green sticker' routes and known areas of illegal use, user conflict and recurring resource impacts. The LE staff, primarily three full-time District FPOs, also regularly patrols closure areas to prevent impacts to restoration sites, sensitive habitat, and fire recovery areas.

Law enforcment patrol efforts are heavily subsidized through partnership with the San Bernardino National Forest Association (SBNFA) OHV Volunteers. SBNFA OHV Volunteer 'Hosts' are able to patrol the forest at minimal cost, while still providing a quality 'first line' of information and public outreach. Prior to leading patrols, Hosts are trained by forest staff in rules and regulations, and are required to carry maps, brochures and other educational information with them while on patrol. OHV Volunteers also carry forest radios, allowing them to contact forest staff when an emergency situation may arise or a situation warrants law enforcement action. Of the 34,000 hours provided by the OHV host group last fiscal year, it is estimated that at least 75% of this time was in the patrol function. This equates to the presence of almost 12 additional full-time staff in the field throughout the year. While the Volunteers have no authority to perform in a law enforcement capacity, they are invaluable as a prevention tool by handling emergency situations, providing 'presence', educating the public about rules and regulations, and providing a reliable work force for restoration projects aimed at reducing the proliferation of unclassified roads and trails. Through partnership with the SBNFA OHV Volunteers, the forest also provides a comprehensive 'off forest' education/outreach program. Volunteers routinely attend trade shows, visit schools and provide various PSAs with primary focus on educating users to stay on designated trails.

OHV law enforcement on the Forest continues to be a critical, if not crisis, need. Recent fires and associated closures have created an increased need for patrol of these areas to protect soil and habitat while the ecosystems recover from fire. Most non-OHV District FPOs have for the last several years been assigned almost exclusively to fire closure areas, leaving few resources beyond volunteers to patrol OHV areas and forest roads not in closure. The lack of certified law enforcement presence on much of the Forest OHV system resulted in an almost 'lawless' condition is some areas. Baldy Mesa, as an example, is one of the most impacted areas on the Forest, where over 20 miles of unclassified routes were established by users in recent years. The Forest has recently completed a major restoration project in Baldy Mesa, completely eradicating and restoring 20 miles of routes. If these restoration sites are not routinely patrolled in the future, use patterns are unlikely to change and the restoration effort will be 'lost' as the trails are re-opened and adverse impacts continue to occur. As recent fire closures have been lifted following the Grass Valley, Slide and Butler II fires, more of the Forest has been opened once again to OHV use. Areas adjacent designated routes that were once heavily vegetated are now denuded and more subject to off-route travel and its associated impacts. Continued, frequent patrol of these newly reopened areas is necessary to prevent off-route travel and the resulting damage to sensitive habitats as they recover from fire.

Beyond specific areas such as Baldy Mesa, the Forest's OHV program is in need of additional law enforcement support throughout. Unlike many Forests which manage 'OHV areas', where use is concentrated into relatively small acreage, the San Bernardino's OHV system spans all three districts, including roads and trails across most of the Forest. Historically, patrols have been infrequent in any one area, as limited FPO and LEO staffs were forced to 'rotate' patrol areas, most often as a reaction to increased illegal activity and associated impacts. Even when such activities were reported by volunteers or the public, response times were often so long that the violator was 'long gone' before law enforcement could arrive. Unfortunately, this does little to prevent off-route impacts to cultural and natural resources and creates additional costs to restore those impacts. The proactive solution is to provide adequate levels of FPO staffing so that all OHV use areas on the Forest can be patrolled on a routine basis.

ITEM 2. Project Coverage

Version # Page: 1 of 9

The San Bernardino National Forest encompasses 671,686 acres, of which 125,539 acres are wilderness. The forest offers a designated OHV road and trail system, consisting of 42 miles of 24-50" trails with an additional 169 miles of forest roads available for green sticker/red sticker use. In addition there are 734 miles of level 2 roads open to 4WD and street legal motorcycle use - 104 miles of which are strictly 4WD routes. This project will provide for the routine patrol of all of these routes, with primary focus on the 211 miles of 'green sticker' routes as well as known areas of illegal use, user conflict and recurring resource impacts.

While the primary focus will be patrol of designated use areas, LE staff, primarily District FPOs, will also regularly patrol closure areas to prevent impacts to restoration sites, sensitive habitat, and fire recovery areas. Specific areas will include recent restoration sites at Baldy Mesa and Cactus Flats. District FPOs will also monitor wilderness intrusions at road access points and other known areas of past OHV impacts to wilderness.

ITEM 3. Describe the frequency of the patrols

OHV law enforcement on the forest is conducted primarily by three full-time District FPOs, each assigned exclusively to the forest OHV program. District FPOs work full-time, five days a week, generally Thursday - Monday. Each of the three District FPOs patrol OHV use areas daily during their assigned work schedule, weather permitting.

OHV enforcement is also enhanced through partnership with the San Bernardino National Forest Assocation (SBNFA) OHV Volunteers. OHV Volunteers provide coordinated, organized peer patrols routinely throughout the year, primarily on weekends and holidays. In FY2008, the OHV Volunteers contributed approximately 25,000 hours, or nearly 3,200 days, of additional patrol.

A total of nine Forest Law Enforcement Officers (LEOs) also provide OHV support approximately 1 day per week during weekends, holidays and other peak times of use. The Forest OHV Program Manager and OHV Technician are also FPO certified, and perform OHV enforcement work as needed. Each spends approximately 2 days weeky engaged in OHV enforcement, often during weekdays when District FPO presence is limited.

ITEM 4. Deployment of Personnel

This project will provide for the deployment of:

Three full-time District OHV FPOs (4-5 days/week)

Two part-time OHV Program FPOs (approximately 2 days/week)

Nine Forest LEOs for approximately 1 day each/week.

Version # Page: 2 of 9

6/2/2009

	Application: Law Enforcement, San Bernardino								
	FOR OFFICE USE ONLY:	Version #	APP # 700070						
I	Law Enforcement - Page 1								
1.	Identify areas with high priority law enfo		•		and se	ensitive			
	The San Bernardino is home to approx and Species of Local Concern. Approx adjacent or near OHV use on the forest cultural significance, many of which are (Please see forest WHPP/HMP for deta significance found across the forest, it i are used and may be impacting these r	imately 193 of these t. The forest also hose subject to impacts frailed descriptions). B s a priority to provide	special status species are kn sts over 1,000 known sites of om OHV use, particularly in t ecause of this rich biological	own to occu prehistoric he Baldy M diversity an	ur imn and h esa a d cult	nediately istoric rea. ural			
	The forest has also recently completed similar projects at Cactus Flats and acr priority to ensure successful restoration	oss the Mountain Top	District. These restoration s		-				
2.	Describe how the proposed Project relahighway access to non-motorized recre					d off-			
	Because of the natural and cultural resonand widespread 'presence' is necessary provide this level of protection can result cultural resources. Per Forest Land Mathey must be mitigated or the area must and education, through constant FPO pusers to stay on designated trails, thus closure of OHV areas.	y to protect these value in loss or 'take' of some anagement Plan mone to the closed to those appresence and peer economic to the closed to those appresence and peer economic to the closed to the closed to the context of the closed to the closed to the context of the closed the closed to the closed to the closed the c	uable resources from negative pecial status species and/or of itoring requirements, when subscrivities responsible for the colucation by the SBNFA OHV	e impacts. damage to vuch impacts lamage. Er Volunteers,	Failur valuat are id nforce enco	re to ble dentified, ment urage			
3.	Describe the Applicant's formal or infor	mal cooperation with	other law enforcement agence	cies:					
	The San Bernardino National Forest has Sheriff, the Angeles National Forest and participate in 'task force' operations to the and others. The forest maintains formation Riverside County Sheriff's Office.	d the Bureau of Land arget illegal OHV use	Management. Forest staff, Fe in areas such as Baldy Mes	POs and L a, Twin Pea	.EOs r aks (P	outinely innacles)			
1	Law Enforcement - Page 2								
4.	Does the Applicant recover a portion of with privately sponsored OHV events w (Please select Yes or No)		•	C Yes	•	No			
	Explain								
	The San Bernardino National Forest do	es not currently host	any privately sponsored OH\	/ events.					
5.	The Applicant agrees to implement a property on safety programs available in the are	• •		Yes	C	No			

6. Describe the Applicant's OHV law enforcement training program including how the training program educates personnel to address OHV safety and natural and cultural resource protection:

select Yes or No)

Version # Page: 3 of 9

All OHV enforcement personnel attend a Forest Service approved FPO training program prior to conducting OHV patrol. Furthermore, District FPOs are cross-trained by Supervisor's Office OHV staff and District biologists to conduct WHPP/HMP site monitoring and restoration site monitoring as part of their duties. The lead OHV Program Technician is also a certified para-archaeologist who works closely with District heritage staffs to identify and monitor known cultural resources.

SBNFA OHV Volunteers are required to participate in a training program before becoming OHV Hosts. At a minimum, volunteers must complete 50 hours of forest training in OHV Orientation/Host, vehicle operation, 'Scenarios' and OHV Regulations, prior to leading volunteer patrols. Volunteers must also participate in a minimum of two 'ride-alongs' prior to certification. Several Volunteers have also participated in a forest-offered Archaeology Field School, and have been trained as Heritage Site Monitors.

Law Enforcement - Page 3

7.	Is the proposed project in accordance with local or federal plans and the OHMVR Division Strategic Plan? (Please select Yes or No)	•	Yes	C	No
8.	LOCAL AGENCIES ONLY - Describe the Applicant's policies and/or agreements regarding land:	ng er	nforceme	nt o	n federal

9. COUNTIES ONLY - Describe how the OHV in-lieu of tax funds are being used and whether the use of these fees complements the Applicant's project:

Law Enforcement - Page 4

10. APPLICANTS WHO MANAGE OHV RECREATION FACILITIES – Describe how your organization is meeting its operation and maintenance needs:

The OHV Operations and Maintenance program is supported through an 'Integrated Resources' approach, involving staffs from multiple disciplines across the forest. The program is managed by an OHV Program Manager and staff in the Supervisor's Office. These positions are supported through OHMVRD grants, recreation fees, forest funds and other external cooperators. Forest OHV staff is supported by three District FPOs who have primary law enforcement responsibility on their districts, but are also funded to assist in trail maintenance, O&M and special projects such as restoration. The forest's OHV Adopt-a-Trail program currently has 34 active clubs who contributed nearly 7,000 hours last year in OHV trail maintenance and special projects. Forestwide OHV operations are also supported by the forest's restoration program. Resource staff participate in restoration projects, help monitor WHPP/HMP and restoration sites, and maintain a forest greenhouse where plants are grown to support OHV related projects.

11. The Applicant agrees to enforce the registration of OHVs and the other provision of	Yes	C No
Division 16.5 commencing with Section 38000 of the vehicle code and to enforce other		
applicable laws regarding the operation of OHVs? (Please select Yes or No)		

Version # Page: 4 of 9

Project Cost Estimate for Grants and Cooperative Agreements Program - 2008/2009 Agency: USFS - Inyo/San Bernardino NF - Patrol District Application: Law Enforcement, San Bernardino

	FOR OFFICE USE ONLY:	Version #		APP #	
APPLICANT NAME :	USFS - Inyo/San Bernardino NF - Pati	rol District			
PROJECT TITLE :	Law Enforcement, San Bernardino			PROJECT NUMBER (Division use only):	
PROJECT TYPE :	Acquisition	Development	Education		Ground Operations
	Law Enforcement	Planning	Restoration	on	
	forest roads available for green sticker routes. Designated OHV routes are di patrol of all of these routes, with prima impacts. The LE staff, primarily three and fire recovery areas. Law enforcment patrol efforts are heaven	offers a designated OHV road and trail strong sticker use. In addition there are 7 lispersed forestwide, with legal opporturary focus on the 211 miles of 'green stick full-time District FPOs, also regularly partially subsidized through partnership with	34 miles of levenity for all vehicl ker' routes and atrols closure and the San Bernal	rel 2 roads open to SUV/4V ele types on all three district known areas of illegal use reas to prevent impacts to ardino National Forest Asso	WD use - 104 miles of which are 4WD ts. This project provides routine e, user conflict and recurring resource restoration sites, sensitive habitat, ociation (SBNFA) OHV Volunteers.
PROJECT DESCRIPTION :	to leading patrols, Hosts are trained by with them while on patrol. OHV Volun situation warrants law enforcement act was in the patrol function. This equate authority to perform in a law enforcemeducating the public about rules and reunclassified roads and trails. Through	ple to patrol the forest at minimal cost, we yell forest staff in rules and regulations, and teers also carry forest radios, allowing the stion. Of the 34,000 hours provided by the stoom to the presence of almost 12 additionant capacity, they are invaluable as a pregulations, and providing a reliable worth partnership with the SBNFA OHV Volutiers routinely attend trade shows, visit so	nd are required them to contact the OHV host grant full-time staff revention tool bit force for restouters, the force	to carry maps, brochures a t forest staff when an emer troup last fiscal year, it is es iff in the field throughout the by handling emergency situ pration projects aimed at re est also provides a compre	and other educational information regency situation may arise or a stimated that at least 75% of this time e year. While the Volunteers have no uations, providing 'presence', educing the proliferation of ehensive 'off forest'
	patrol of these areas to protect soil and assigned almost exclusively to fire close certified law enforcement presence on example, is one of the most impacted Forest has recently completed a major are not routinely patrolled in the future impacts continue to occur. As recent to once again to OHV use. Areas adjace	continues to be a critical, if not crisis, nead habitat while the ecosystems recover usure areas, leaving few resources beyon much of the Forest OHV system result areas on the Forest, where over 20 mile or restoration project in Baldy Mesa, come, use patterns are unlikely to change are fire closures have been lifted following the ent designated routes that were once he tent patrol of these newly reopened area in fire.	from fire. Most and volunteers to ted in an almost es of unclassifie apletely eradican and the restoration the Grass Valley eavily vegetated	t non-OHV District FPOs he patrol OHV areas and for t'lawless' condition is somed routes were established ating and restoring 20 miles on effort will be 'lost' as the ey, Slide and Butler II fires, dare now denuded and mo	nave for the last several years been brest roads not in closure. The lack of the areas. Baldy Mesa, as an diby users in recent years. The sof routes. If these restoration sites trails are re-opened and adverse more of the Forest has been opened one subject to off-route travel and its
	which manage 'OHV areas', where use roads and trails across most of the For patrol areas, most often as a reaction	Mesa, the Forest's OHV program is in note is concentrated into relatively small actorest. Historically, patrols have been infuto increased illegal activity and associal long that the violator was 'long gone' be	creage, the San requent in any c ted impacts. Ev	n Bernardino's OHV systen one area, as limited FPO a ven when such activities w	n spans all three districts, including and LEO staffs were forced to 'rotate' were reported by volunteers or the

Version # Page: 5 of 9

Project Cost Estimate for Grants and Cooperative Agreements Program - 2008/2009 Agency: USFS - Inyo/San Bernardino NF - Patrol District Application: Law Enforcement, San Bernardino

route impacts to cultural and natural resources and creates additional costs to restore those impacts. The proactive solution is to provide adequate levels of FPO staffing so that all OHV use areas on the Forest can be patrolled on a routine basis.

	Line Item	Qty	Rate	UOM	Grant Request	Match	Total		
DIRE	CT EXPENSES								
Progr	rogram Expenses								
1	Staff								
	Technician Notes : District FPO - Pratt	180.000	196.000	DAY	35,280.00	0.00	35,280.00		
	Technician Notes : District FPO - Wellman	180.000	162.000		29,160.00	0.00	29,160.00		
	Technician Notes : District FPO - vice Wyatt	180.000	171.000		30,780.00	0.00	30,780.00		
	Technician Notes : SO Staff - Mason	40.000	181.000		7,240.00	0.00	7,240.00		
	Supervisor Notes: OHV Program Manager - Hoffman	50.000	274.000		13,700.00	0.00	13,700.00		
	Law Enforcement Officers Notes: Nine LEOs x 2 days each/pay period	468.000	367.000	DAY	0.00	171,756.00	171,756.00		
	Total for Staff				116,160.00	171,756.00	287,916.00		
2	Contracts								
3	Materials / Supplies								
	Safety Equipment Notes: PPE and field equipment for District Techs and LEOs	3.000	1200.000	EA	3,600.00	0.00	3,600.00		
	Safety Equipment Notes : LE Accessories for ATV	1.000	1500.000	EA	1,500.00	0.00	1,500.00		
	Total for Materials / Supplies				5,100.00	0.00	5,100.00		

Project Cost Estimate for Grants and Cooperative Agreements Program - 2008/2009 Agency: USFS - Inyo/San Bernardino NF - Patrol District Application: Law Enforcement, San Bernardino

	Line Item	Qty	Rate	UOM	Grant Request	Match	Total		
4	Equipment Use Expenses								
	Vehicle Operations and Maintenance	MOS	0.00	3,648.00	3,648.00				
	Vehicle Operations and Maintenance	12.000	312.000	MOS	0.00	3,744.00	3,744.00		
	Vehicle Operations and Maintenance	12.000	304.000		0.00	3,648.00	3,648.00		
	Vehicle Operations and Maintenance	36.000	191.000	MOS	0.00	6,876.00	6,876.00		
	Total for Equipment Use Expenses	0.00	17,916.00	17,916.00					
5	Equipment Purchases			_					
	Other-ATV for LEO shop Notes: ATV for LEO patrol assistance	1.000	8000.000	EA	8,000.00	0.00	8,000.00		
	Other-ATV Trailer	1.000	3350.000	EA	3,350.00	0.00	3,350.00		
	Total for Equipment Purchases				11,350.00	0.00	11,350.00		
6	Others								
7	Administrative Costs								
	Administrative Costs-Evans - Program Adm	10.000	700.000	DAY	0.00	7,000.00	7,000.00		
Total	Total Program Expenses					196,672.00	329,282.00		
TOTA	TOTAL DIRECT EXPENSES					196,672.00	329,282.00		
TOTA	OTAL EXPENDITURES					196,672.00	329,282.00		

Version # Page: 7 of 9

Project Cost Summary for Grants and Cooperative Agreements Program - 2008/2009 Agency: USFS - Inyo/San Bernardino NF - Patrol District Application: Law Enforcement, San Bernardino

	Line Item	Grant Request	Match	Total	Narrative
DIRE	CT EXPENSES				
Progr	am Expenses				
1	Staff	116,160.00	171,756.00	287,916.00	
2	Contracts	0.00	0.00	0.00	
3	Materials / Supplies	5,100.00	0.00	5,100.00	
4	Equipment Use Expenses	0.00	17,916.00	17,916.00	
5	Equipment Purchases	11,350.00	0.00	11,350.00	
3	Others	0.00	0.00	0.00	
7	Administrative Costs	0.00	7,000.00	7,000.00	
Γotal	Program Expenses	132,610.00	196,672.00	329,282.00	
ТОТА	L DIRECT EXPENSES	132,610.00	196,672.00	329,282.00	
ГОТА	L EXPENDITURES	132,610.00	196,672.00	329,282.00	

Version # Page: 8 of 9

Environmental Review Data Sheet (ERDS) for Grants and Cooperative Agreements Program - 2008/2009
Agency: USFS - Inyo/San Bernardino NF - Patrol District
Application: Law Enforcement, San Bernardino

	FOR OFFICE USE ONLY:	Version #	APP # 700070				
	TEM 1 and ITEM 2						
	ITEM 1						
a.	ITEM 1 - Has a CEQA Notice of Dete (Please select Yes or No)	rmination (NOD) been fil	ed for the Project?	С	Yes	•	No
	ITEM 2						
b.	ITEM 2 - Are the proposed activities a (Please select Yes or No)	a "Project" under CEQA (Guidelines Section 15378?	C	Yes	•	No
C.	The Application is requesting funds so and ensure public safety. These activ environment and are thus not a "Proje	ities would not cause an	y physical impacts on the	6	Yes	С	No
d.	Other. Explain why proposed activities a "Project" under CEQA. DO NOT co		hysical impacts on the envi	ronm	nent and	l are	thus not
	TEM 3 - Impact of this Project on We						
	TEM 5 - Soil Impacts	•					
ı	TEM 6 - Damage to Scenic Resource	9S					
ı	TEM 7 - Hazardous Materials						
	Is the proposed Project Area located Section 65962.5 of the California Gov select Yes or No)			C	Yes	С	No
	If YES, describe the location of the hat taken to minimize or avoid the hazard	-	ect site, the level of hazard	and	the mea	ısure	s to be
ı	TEM 8 - Potential for Adverse Impac	ts to Historical or Cult	ural Resources				
	Would the proposed Project have pot- historical or cultural resources? (Plea		adverse impacts to	C	Yes	С	No
	If YES, describe the potential impacts cultural resources and measures to be	-	· · · · · · · · · · · · · · · · · · ·	gnifi	cance o	f hist	orical or
ı	TEM 9 - Indirect Significant Impacts						
	CEQA/NEPA Attachment						

Version # Page: 9 of 9